

Message Text

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ORIGIN EUR-25

INFO OCT-01 ADP-00 MBFR-03 CIAE-00 DODE-00 PM-09 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 NEA-10 GAC-01 TRSE-00 SAJ-01 IO-12 OIC-04

ACDA-19 OMB-01 /143 R

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R 190101 Z MAY 73

FM SECSTATE WASHDC

TO AMEMBASSY BONN

INFO ALL NATO CAPITALS

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

AMEMBASSY VIENNA

C O N F I D E N T I A L STATE 096560

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE - FRG POSITION FOR DISCUSSIONS WITH BREZHNEV

HELSINKI FOR USDEL MPT

VIENNA FOR USDEL MBFR

1. FRG EMBASSY HAS PROVIDED US WITH FOLLOWING DESCRIPTION
OF TALKING POINTS PAPER PREPARED BY FONOFF FOR BRANDT'S
DISCUSSIONS WITH BREZHNEV ON CSCE. (ORDER APPARENTLY
IS THAT IN THE PAPER.)

2. PROCEDURAL QUESTIONS: FRG HOPES MPT CAN BE CONCLUDED
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AT END OF MAY, ENABLING INITIAL CSCE MINISTERIAL TO BE HELD AT END OF JUNE IN HELSINKI. BREAK WILL BE NEEDED THEREAFTER TO ALLOW FOR ADEQUATE PREPARATIONS FOR SECOND (COMMITTEE) PHASE; REALISTIC OPENING DATE MIGHT BE IN MID- TO- LATE SEPTEMBER. GENEVA IS PREFERRED SITE FOR PRACTICAL REASONS (EASIER FOR SMALL STATES TO STAFF DELEGATIONS, CENTRAL LOCATION, BETTER COMMUNICATIONS, MORE INTERPRETERS). AMBASSADOR LEVEL WOULD BE APPROPRIATE. THIS PHASE MIGHT LAST 5-6 MONTHS. THIRD AND FINAL PHASE MIGHT BE HELD IN EARLY 1974, PREFERABLY IN VIENNA, BUT HELSINKI IS NOT EXCLUDED.

3. CSCE- MBFR RELATIONSHIP: ALTHOUGH THERE IS ADMITTEDLY A CONNECTION, A FORMAL LINK SHOULD BE AVOIDED. THUS CSCE TIMETABLE SHOULD BE INDEPENDENT OF THAT OF MBFR.

4. MILITARY ASPECTS OF SECURITY: FRG ATTACHES IMPORTANCE TO VOLUNTARY ADVANCE NOTIFICATION OF MAJOR MILITARY MOVEMENTS AND HOPES SOVIETS WILL RECONSIDER THEIR REJECTION OF THIS ITEM AT HELSINKI.

5. BASKET III (HUMAN CONTACTS, ETC.): AGREEMENT ON MANDATE LANGUAGE OPENING UP THE POSSIBILITY OF PRACTICAL MEASURES TO IMPROVE THE PRESENT SITUATION IS A KEY TO THE RAPID CONCLUSION OF MPT. WESTERN AND MANY NON-ALIGNED STATES ARE NOT PREPARED TO ACCEPT REFERENCE IN INTRODUCTION TO NON- INTERVENTION AND RESPECT FOR DOMESTIC LEGISLATION, AND SOVIETS ARE URGED TO ACCEPT INSTEAD A GENERAL REFERENCE TO THE CATALOGUE OF PRINCIPLES IN BASKET I PLUS A REFERENCE TO SOVEREIGNTY AND HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS. FAILING THIS, THERE IS DANGER OF IMPASSE AT MPT WHICH WOULD NECESSITATE POSTPONEMENT OF CSCE OPENING.

6. BASKET I (PRINCIPLES): QUESTION OF INVIOABILITY OF FRONTIERS WAS DEALT WITH AT LENGTH IN APRIL 24 LETTER FROM BRANDT TO BREZHNEV. AT HELSINKI, PARTICIPANTS SEEM CLOSE TO AGREEMENT ON FOLLOWING BASIS:

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(A) INVIOABILITY TO BE LISTED IMMEDIATELY AFTER NON- USE OF FORCE WITHOUT ANY CONNECTING LANGUAGE, AND NOT TO BE GIVEN SPECIAL STATUS;

(B) ONLY SOURCE REFERRED TO WOULD BE UN CHARTER AS INTERPRETED BY UN FRIENDLY RELATIONS DECLARATION;

(C) PRINCIPLES OF SELF- DETERMINATION AND HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS TO BE GIVEN STATUS EQUAL TO THAT GIVEN OTHER PRINCIPLES.

7. BASKET II (COOPERATION): NO IMPORTANT OBSTACLES HERE; HOWEVER, FRG ATTACHES IMPORTANCE TO EMPHASIZING INDUSTRIAL COOPERATION AND HOPES SOVIETS WILL NOT ATTEMPT TO IMPOSE LIMITATIONS BY INTRODUCING RESTRICTIVE PRINCIPLES IN MANDATE.

8. BASKET IV (FOLLOW- UP): FRG ACKNOWLEDGES THAT SOVIETS AND THEIR ALLIES HAVE NOT PLACED GREAT EMPHASIS ON THEIR CONSULTATIVE COMMITTEE PROPOSAL AT MPT. IF CSCE IS SUCCESSFUL, FRG DOES NOT EXCLUDE POSSIBILITY OF

ESTABLISHING A CONSULTATIVE COMMITTEE, WITHOUT DECISION- MAKING POWERS, WHICH MIGHT MEET ONCE OR TWICE A YEAR IN CAPITALS ON A ROTATING BASIS.

9. COMMENT: IN PRESENTING MATERIAL ON CSCE TIMING AND VENUE (PARA 2), FRG EMBOFFS CLEARLY INDICATED THEIR AWARENESS THAT US PREFERENCE WOULD BE FOR TIGHTER CSCE TIMETABLE AND THAT US NOT PREPARED TO TAKE THE LEAD IN EFFORTS TO MOVE PHASE TWO OUT OF HELSINKI. RE MILITARY MOVEMENTS (PARA 4), THEY CONFIRMED OUR UNDERSTANDING THAT FRG ALSO IS NOT PREPARED TO PROLONG MPT IN EFFORT TO GAIN ITS INCLUSION IN MANDATES. ON PRINCIPLES (PARA 6), THEY HAD NO EXPLANATION FOR APPARENT HARDENING OF LINE ON SOURCES (WHICH IS ALSO REFLECTED IN RECENT DISCUSSIONS AMONG EC NINE).

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